

Heavy Case Load

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(*This release is based on an article published in Tax Notes #534, July 2007, CCH Canadian Limited)

Baxter: Tax Shelters – Down for the Count?

*Baxter*¹, a Federal Court of Appeal verdict, could be a lesson that trusting the conventional wisdom of King-and-Bay tax types can sometimes be dangerous². Along with some other recent cases in the tax shelter area, it may also spell a kayo for already-punch-drunk promoters who have gone too many rounds with the CRA.

Let me explain. In essence, there have been two major elements to determining whether the “tax shelter rules” apply. First there is a mathematical test - do the deductions³ in the first four years equal or exceed the cost of the property in question, net of “prescribed benefits” (basically potential financial assistance to limit losses⁴)? Because lots of things could trip over the math – buying computer software, to give just one example - tax practitioners have taken a lot of stock in the “representation” test – i.e., these benefits must be “represented” to potential investors⁵. Otherwise, King-and-Bayers would ask, “where does it end?”

When the rules first came out, conventional wisdom in that neck of the woods - belt and suspenders being belt and suspenders - was to register anything that looked like it could be a tax shelter with the CRA - to guard against the loss of all write offs, if an unregistered property turned out to be a tax shelter. Not surprisingly, King and Bayers quickly found out that that this was playing into the CRA’s hands – and soon found a team of tax auditors waiting outside their oak paneled offices.

So enter Plan B: the “no reps” angle: in a nutshell, the shelter may ultimately trip over the math, but we never “represented” this. I remember some commentary going so far

to say that representation means legal representation – like “representations and warranties” in a contract. Oh, and here’s our 50 page tax opinion which – by the way – does not constitute a representation.

This angle has finally found its day in court and, not surprisingly, a frosty reception by judges. In fact, there have recently been three key unfavourable verdicts in respect of tax shelters: *Maege*⁶, *Tolhoek*⁷, and most significantly, *Baxter*. In that case, the Court of Appeal appears to ascribe a non-technical meaning to the representation concept⁸. “Representations” (which are made by the promoter⁹) need only to be “communicated” or “announced” (presumably, including verbally) to “prospective purchasers” – and not necessarily to the particular taxpayer¹⁰. So if the acquisition of a property meets the mathematical test, watch out. Along the way, the Court trashed the defence of isolating the representations into discrete documents (e.g., separation of appraisals from the tax opinion)¹¹, as well as the argument (which succeeded at the Tax Court of Canada level) that CCA was not an “amount incurred” as required under the tax shelter rules. All told, this was a frontal assault on conventional wisdom of the King and Bay set. Trouble is, with the representation test in tatters, we may be back to “Where does it end?” when it comes to what constitutes a tax shelter¹².

***Pecore* – Joint Accounts Unsnarled (or Snarled)?**

Segue - from the towers of King and Bay to the hinterlands, where estate planning is often based on articles in the paper, or chats with bank managers and stock brokers. In this *milieu* the joint tenancy snafu has been one of the biggest traps in personal financial planning. Because the asset passes outside of the estate, putting an asset in joint tenancy is often recommended to reduce probate fees¹³, particularly in high-probate-fee provinces such as Ontario and B.C. Trouble is, joint tenancies can have some bad side effects, perhaps the most nasty being that, if this is done between generations (e.g., parent puts an asset in joint tenancy with his or her child), there is a deemed sale

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Supreme Court verdict resulted in joint tenancies as an estate planning panacea for the masses? I don't think so. Unfortunately, I fear that, in the aforementioned hinterlands, the case will be short-formed into the notion that joint tenancies will reduce probate fees without income tax issues. This, of course will be particularly dangerous in view of the case's complex presumptions and onuses, evidentiary weightings²³ and the like. But where it will really hit the fan is where the results of survivorship are disputed by testamentary beneficiaries.

For further discussion of *Pecore* and *Madsen Estate*, see "Joint Accounts at Death", Robert Spenceley, *The Estate Planner*, No. 149, June 2007.

More Remarkable Cases

*Lipson*²⁴ was the GAAR first case decided by the Federal Court of Appeal after the Supreme Court's landmark *Canada Trustco* and *Kaulius* decisions. Naively, one might ask, why all the fuss? *Lipson* involves an old mortgage interest deductibility flip: a spouse borrowing money to buy unlevered shares of a family company from her husband. But the case seems to have broadened the test for determining when a series of transactions will be considered to be abusive by having regard to the purpose of the series taken as a whole. This has been perceived as coming perilously close to an approach that looks at substance or "economic reality" of the transactions to override legal relationships. Translation? It throws all sorts of interest deductibility strategies into jeopardy, including certain strategies which mean big bucks to their proponents. Small wonder that leave to appeal to the Supreme Court of Canada was quickly sought.²⁵

*Strother*²⁶ held that a tax lawyer who failed to disclose a tax strategy to revive film tax shelters (thought to be plugged by tax changes) was in breach of his fiduciary duty to a client, in view of the fact that he had personally profited in a venture with another client to whom the strategy was disclosed. Strother and his firm had formerly been on a

⁷ 2006 TCC 681, TCC. In *Tolhoek*, Campbell, J. suggested that because the case involved aspects of the tax shelter provisions (the applicability of the limited recourse indebtedness rules in section 143.2) the test of *bona fide* arrangements for repayment should be interpreted more stringently than similar provisions relating to shareholder loans. Query whether the Federal Court of Appeal implicitly took a similar approach to the meaning of “representation” in *Baxter*.

⁸ For another discussion of *Baxter*, see “Get a Tax Shelter Number: Baxter”, John Jakolev and Graham Turner, *Canadian Tax Highlights*, Volume 15, Number 6, June 2007. The authors state the following about the meaning of representation: “the conventional wisdom of many tax advisers was that the preamble test of ‘statements and representations’ having been made required a direct linkage between the information in the representation and the ability to rely thereon by the taxpayer. This belief was based on the fact that the term ‘representation’ has a distinct legal meaning—a ‘statement of fact made to induce another to enter into a contract’.”

⁹ As defined in section 237.1; see paragraph 44.

¹⁰ Thus, in *Maege*, the Federal Court of Appeal indicated that, once the tax consequences had been “announced”, the fact that the appellant did not make statements to herself is irrelevant. Query, however, why the Federal Court of Appeal felt that “what is relevant is that she knew that beneficial tax consequences would arise as a result of her investment” (see paragraph 5). If a representation is a communication to a prospective purchaser rather than the particular taxpayer, per *Baxter*, what difference does Maege’s knowledge of the beneficial tax consequences make?

¹¹ Paragraph 34.

¹² What may be left is a situation where a taxpayer who, on his own, or through consultations with his own advisors, decides to purchase property which meets the math test. Arguably this situation would not be subject to the tax shelter rules, unless a third party (promoter) is also involved. See “Tax Shelters – Presumed Cognizant?”, *op. cit.*

¹³ A joint tenancy may also simplify estate administration because of the “survivorship” feature.

¹⁴ *Pecore v. Pecore*, 2007 SCC 17.

¹⁵ Father’s financial advisor told him that by placing his assets in joint ownership, he could avoid the payment of probate fees and generally make after-death dispositions less expensive and less cumbersome. Three years later, father’s accountant advised him that for tax purposes, transfers to his daughter could trigger a capital gain. Father then wrote letters to the various financial institutions to the effect that he was the “100% owner of the assets”. (See paragraph 10.)

¹⁶ While the case did not deal with spousal gifts, the court observed that the presumption of advancement has also been applied for transfers from a husband to a wife. See paragraph 28.

¹⁷ See paragraph 70.

¹⁸ However, evidence as to the degree of dependency of an adult transferee child on the transferor parent may provide strong evidence to rebut the presumption of a resulting trust.

¹⁹ The court indicated that the foregoing applies whether the transfer is from the mother or father of the child. See paragraph 23.

²⁰ *Madsen Estate v. Saylor*, 2007 SCC 18.

²¹ Query the effect of *Pecore* on the property law concepts underlying joint tenancies, particularly the requirement of the “four unities” (interest, title, possession, time).

²² Thanks to James Baird and William Cooper of Boughton Law Corporation, Vancouver for comments on *Pecore*.

²³ For example, Rothstein, J. stated that: “banking documents in modern times may be detailed enough that they provide strong evidence of the intentions of the transferor ... Therefore, if there is anything in the bank documents that specifically suggests the transferor’s intent regarding the beneficial interest in the account, I do not think that courts should be barred from considering it. Indeed, the clearer the evidence in the bank documents in question, the more weight that evidence should carry.” Really? Are people who follow this type of strategy likely to read and understand the documents?

²⁴ *Lipson v. The Queen*, 2007 FCA 113

²⁵ See “Lipson (FCA): All-Purpose Logic?”, Olivier Fournier and Michael N. Kandev, in last month’s edition of *Tax Notes*.

²⁶ *Strother v. 3464920 Canada Inc.*, 2007 SCC 24.

²⁷ 2007 FCA 236, affirming 2006 DTC 2784.

²⁸ See paragraphs 5-8. Paragraph 4 of the judgment indicates it is “unlikely that the Tax Court judge’s conclusion was the result of a palpable and overriding error”.

²⁹ Dossier: 96-1457(IT)G